

6. REGIONAL DISASTER IMPACT ANALYSIS: COMPARING INPUT-OUTPUT AND COMPUTABLE GENERAL EQUILIBRIUM MODELS

Abstract:

A large variety of models has been developed to assess the economic losses of disasters, of which the most common ones are Input-Output (IO) and Computable General Equilibrium (CGE) models. In addition, an increasing numbers of scholars has developed hybrid approaches; one that combines both or either of them in combination with non-economic methods. While both IO and CGE models are widely used, they are mainly compared on theoretical grounds. Few studies have compared disaster impacts of different model types in a systematic way and for the same geographical area, using similar input data. Such a comparison is valuable from both a scientific and policy perspective as the magnitude and the spatial distribution of the estimated losses are likely to vary with the chosen modelling approach (IO, CGE, or hybrid). Hence, regional disaster impact loss estimates resulting from a range of models facilitates better decisions and policy making. Therefore, this chapter analyses the economic consequences for a specific case study, using three regional disaster impact models: two hybrid IO models and a regionally CGE model. The case study concerns two flood scenarios in the Po-river basin in Italy. Modelling results indicate that the difference in estimated total (national) economic losses and the regional distribution of those losses may vary by up to a factor of seven between the three models, depending on the type of recovery path. Total economic impact, comprising all Italian regions, is negative in all models though.

This chapter is based on Koks, E.E., Carrera, L., Jonkeren, O., Aerts, J.C.J.H., Husby, T.G., Thissen, M., Standardi, G. & Mysiak, J. (2015) Regional disaster impact analysis: comparing Input-Output and Computable General Equilibrium models. *Natural Hazards and Earth System Sciences Discussions* 3(11):7053–7088

6.1. INTRODUCTION

In the last few decades we observe an increasing amount of economic activity in areas prone to natural disasters in the world, in combination with a rising frequency of extreme weather and climate events (IPCC, 2012). As a result, the need for high quality disaster impact models is becoming more urgent. In response, not just a large amount, but also a variety of models has been applied to study the economic impacts of disasters. While the most common economic models for disaster impact analysis are Input-Output (IO) and Computable General Equilibrium (CGE) models, an increasing number of scholars employ hybrid models, combining the two or either of them with different (partly non-economic) models (Baghersad & Zobel, 2015; Carrera et al., 2015; Koks et al., 2015). This wide variety of models, however, leads to an important question: how should (differences in) the outcomes of the models be interpreted?

While both IO and CGE models are widely used, a comparison between their results has only been done on a theoretical level (e.g. Rose, 1995; Rose, 2004; Okuyama & Santos 2014) or on the basis of different case studies (e.g. Okuyama, 2010). Few studies exist in which both model types are empirically compared in a systematic way for the same case study and geographical area using identical input data (Hu et al., 2014; West, 1995). Such a comparison is highly valuable from both a scientific and policy perspective as the magnitude and spatial distribution of losses may vary. It is possible that investments in risk reduction appear justified on account of a certain model while disproportionately high according to another model. Alternatively, regions not directly affected but with trade relations with a region hit by a natural disaster may display either gains or losses depending on the choice of the model. Regional disaster impact loss estimates resulting from a range of model outcomes facilitates better decisions and policy making.

In this study we analyze the disaster impact for two flood scenarios in the Northern Italy (Po River Basin District) area using three models: two hybrid IO models and a regional CGE model for Italy. We first discuss the main model characteristics. After that, we apply the models and compare their results. The two hybrid input-output models used in this study are the commonly used Adaptive Regional Input-Output (ARIO) model developed by Hallegatte (2008), and the MultiRegional Impact

Assessment (MRIA) model, developed in Chapter 4. The CGE model used in this study is a regionalized version of the CGE model developed by Standardi et al. (2014), which has been applied already in Carrera et al. (2015) for a disaster impact analysis. In the remainder of the paper the CGE model will be indicated as IEES (Italian Economic Equilibrium System).

The paper proceeds as follows. In Section 2, we discuss the valuation of economic losses and provide an overview on important modeling aspects involved in disaster impact analysis. This section includes both a theoretical comparison between IO and CGE models and a brief overview of the proven model extensions from the literature. This is followed by an explanation of the used models in this comparison exercise and the used data in Section 3. In Section 4, we present the study area, in Section 5 the results of the comparison are presented and in Sect. 6 they are discussed. Finally, Section 7 concludes with providing some lessons learned and recommendations for practitioners and policy makers in the field of disaster risk modelling.

6.2. CURRENT PRACTICES IN DISASTER IMPACT ANALYSIS

Before turning to the methodological aspects, it is essential to understand what is conceived as a disaster and what types of economic losses are referred to in this paper. A disaster is not equivalent to a natural hazard. According to the revised UNISDR terminology (UNISDR, 2015), hazards are ‘potentially damaging physical events, phenomena or human activities’ that may cause harm, while disasters are serious disruptions beyond the capacity to coping with the suffered harm. More generally, hazard strikes turn into a disaster when communities or societies at large are unable to cope, with own resources, with the manifold economic, physical, social, cultural and environmental impacts of hazard strikes. Consequently, hazard research focuses often on modelling physical disrupting events only, while disaster research should always comprise societal impacts (often in economic terms) as well as the post-disaster reconstruction and the recovery (Okuyama & Chang, 2004).

6.2.1. ECONOMIC LOSS VALUATION

In the recent scientific literature on the economic impacts of disasters, there is often a differentiation between two types of losses: stock and flow losses (Bočkarjova, 2007; Okuyama & Santos, 2014; Okuyama, 2003; Rose, 2004). Stock losses can be defined as damage that arises from destruction of physical and human capital. Tangible stock losses result from asset damage. Flow or production losses can also be used to address damage on productive capital but more frequently flow losses refer to business interruption and interference in up- and downstream supply chains (Okuyama & Santos, 2014). In contrast to asset losses, flow losses are often the main focus in the economic literature (see e.g. Hallegatte, 2008; Rose & Wei, 2013; Okuyama, 2014). In the rest of the paper, we will refer to flow losses as output losses. These flow losses are commonly subdivided into short-term (up to five years) and long-term (more than five years) effects (Cavallo & Noy, 2009).

6.2.2. IO MODELS VS. CGE MODELS: A THEORETICAL COMPARISON

The most frequently used models in the current disaster impact modelling literature are econometric models, social accounting matrix (SAM) models, IO models and CGE models. Econometric models, based on time-series data, have the advantage of being statistically rigorous and have predictive skills, but can only provide estimates of the total (aggregated) impacts (Rose, 2004). Reduced-form estimates of disaster losses from econometric models reveal little about the potentially substantial ripple-effects of a disaster. SAM models on the other hand, which are very similar to IO models, are capable of measuring the different orders of indirect effects throughout the system of different economic agents (Okuyama & Sahin, 2009; Seung, 2014). SAM models are, however, rarely applied. One of the main reasons might be that SAM's are not often constructed by national bureaus of statistics, and if they are constructed they are specifically build for CGE models since they are a prerequisite to CGE models.

IO and CGE are the most commonly applied models to assess the economic impacts of disasters. In general, a standard IO model can be described as a static linear model which presents the economy through sets of interrelationships between

sectors themselves (the producers) and others (the consumers). A neoclassical CGE model, on the other hand, is a system of equations in which perfect competition is assumed in products 'market and factor endowments are fully employed. In each region a representative firm maximizes profits under a technological constraint and a representative household maximizes consumption utility under a budget constraint. The macroeconomic closure is neoclassical, meaning that investments are determined by savings, and that demand for factors of production equal to their (fixed) supply. A fixed proportion of the household income is allocated to savings, the global bank collects all the world savings and uses them for investments which are perfectly mobile at the global level. The trade balance is endogenously determined. The IO and CGE models are characterized by a number of differences. The most important difference between IO models and CGE model is the partial economic analysis in IO modelling versus the general equilibrium analysis in CGE modelling. The general equilibrium approach stands for a closed economic system where not only all products that are produced are used elsewhere, but where also all income earned is spent on different products (possibly via savings on investments). The general equilibrium approach describes therefore the complete economy, accounting for all monetary and non-monetary flows. They are therefore demand-driven models where higher/lower income earned in a region does not lead to more/less products demanded. Moreover, how the system is closed with respect to the financial markets will to a large extent affect the type and the distribution of the effects (Taylor & Lysy, 1979; Thissen & Lensink, 2001). In this paper we use a CGE model with a neoclassical savings-driven closure since this type of models is the most common in the literature.

As shown in Table 6.1, we can define a number of other differences. First, in an IO model the costs of substitutions of commodities (which would change technical coefficients) are costly and unlikely to be made in the short run (Crowther and Haines, 2005). For an IO model to be suitable, a disturbance must be long enough to take effect but also short enough to avoid excessive substitutions. Short-term effects are therefore often analyzed with input-output based approaches, while an analysis of long term effects require a (price) flexible approach, which is possible with CGE models (Thissen, 2004). Second, IO models are often praised for their simplicity and ability to explicitly reflect the economic interdependencies between sectors and regions for deriving higher-order effects. CGE models, on the other hand, are more complicated because they include supply-side effects and allow for more flexibility

Table 6.1 Comparison of IO and CGE approach on important modelling characteristics

Characteristic	IO	CGE
Time horizon	Short-run	Long-run
Substitution	Not possible in traditional model	Possible
Mathematical complexity	Linear/ simple	Non-linear/ advanced
Ripple effects	Demand driven (only backward linkages)	Forward and backward linkages
Supply side	Lack of resource constraints	Handles supply constraints
Sector interdependencies	Accounted for via technical coefficients	Accounted for via (cross) elasticities
Output metric	Economic losses/effects	Welfare losses/effects
Resilience	Generally under recognized	Primarily price mechanism
Estimation accuracy	Overestimation of disaster impact	Underestimation of disaster impact

due to their non-linearity regarding inter-sectorial deliveries, substitution effects and relative price changes. Third, as a result of the different economic mechanisms, the outcomes often differ as well. Due to their linearity and incapability to include effects of resilience measures (the price mechanism being an important one), IO models are often considered to overestimate the impacts of a disaster. CGE models, on the contrary, are said to underestimate the impacts because of possible extreme price and quantity changes which result from the included elasticities (Rose, 2004). Fourth, substitution of products and production factors between regions and producers are not possible in the standard Leontief based IO model while they are likely to occur in a post-disaster situation. Substitution effects are taken into account in CGE models where the Leontief production function used in the IO models by more flexible functional forms such as Cobb-Douglas, or Constant Elasticity of Substitution (CES) based functions. Last, IO models generally do not handle supply constraints but model a supply perturbation by means of an artificial demand reduction. CGE models include reduced supply capacities.

To overcome some of the shortcomings of traditional IO models for disaster risk modelling, several extensions have been developed. For instance, Okuyama et al. (2004) have explicitly included a time horizon by applying the Sequential Industry

Model (SIM), which allows for an assessment of the effect of a disaster dynamically over time. Another model which has been widely used and applied is the Inoperability Input-Output Model (IIM), developed by Santos and Haines (2004). This model has also been dynamically extended (the DIIM) to include the time aspect. Besides adding a time and resilience dimension, IO models have also been extended spatially by applying an interregional model instead of the traditional single-region model (see e.g. Cho et al., 2001; Kim et al., 2002; Okuyama et al., 2004; Crowther & Haines 2010; MacKenzie et al., 2012). CGE models have been extended and further developed as well, to make them more suitable for the modelling of disasters. For instance, Rose & Liao (2005) have developed a CGE model, where they recalibrated the production function to account for resilience. In spatial CGE models (e.g. Tsuchiya et al., 2007; Shibusawa et al., 2009) the distance between agents in the economy is explicitly incorporated as a dimension (i.e. interregional modelling).

6.2.3. HYBRID MODELS

Hybrid models are either a combination of IO and CGE models (i.e. CGE modelling characteristics) or a combination of either of them with another type of model. Chapter 3 coupled an IO model with a biophysical model to improve the accuracy

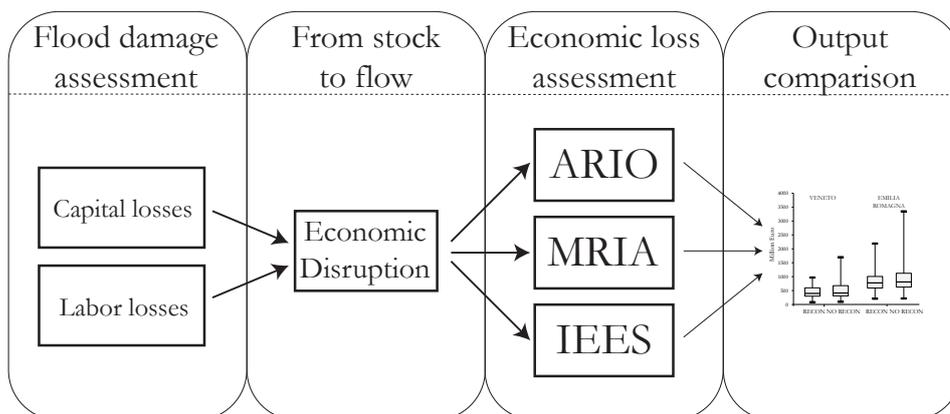


Figure 6.1 Overview of the different components of the comparison study.

of modelled economic disruption. Carrera et al. (2015) and Ciscar et al. (2014) have coupled a CGE model with a biophysical model. Husby (Ch. 7, 2016) combines a Spatial CGE model with an agent-based model of opinion dynamics to analyze macroeconomic effects from an increase in public concern. As can be interpreted from In den Bäumen et al (2015), for instance, traditional multiregional input-output modeling may result in overestimation of the effects in the non-affected regions when not considering the substitution possibilities between the imports from different regions. CGE-models, on the contrary, have the potential to underestimate the impacts because of possible extreme substitution effects and price changes (Rose, 2004) especially in the short run. One of the most well-known hybrid IO model with CGE characteristics is the ARIIO model, developed by Hallegatte (2008; 2014). ARIIO allows for production bottlenecks and rationing (see also Section 3.1). Another example is the TransNIEMO model, which is a coupling between a multiregional IO model and a transportation network model, which assesses economic consequences arising from disruption of highway network (Park et al., 2011). Finally, more research is being done recently in combining IO modelling with linear programming (LP) (see e.g. Rose et al. 1997; Baghersad & Zobel 2015).

6.3. MODELS AND DATA

Figure 6.1 shows the methodological approach undertaken in this study. A flood damage assessment is performed on two flood scenarios along the Po river in Northern Italy. The economic disruption, as a result of each of the floods, will be prepared for each model. Stock losses are then translated into flow losses by means of the three economic models. Outputs are systematically compared to investigate the key characteristics of the models and their significance. Table 6.2 provides a preliminary analysis of the key characteristics of models, based on the descriptions as provided in the following sections.

Table 6.2 Key characteristics of the used models

Characteristic	ARIO	MRIA	IEES
Production function	Leontief production function	Leontief production function	Constant Elasticity of Substitution (CES) production function
Substitution effects	No	Products between regions and producers.	Products and production factors between regions, producers and inputs.
Possibility for over-production	Yes (5%)	Yes (5%)	Yes (the total VA of Italy)
Composition of losses	Value added loss	Value added loss + production efficiency loss.	Value added loss
Modelling techniques	IO tables/model, production capacity limitations	Supply & Use tables, linear programming. Use of inefficient technologies possible, capacity limitations	Social Accounting Matrix, (cross) elasticities, capacity limitations
Regional aspect	Demand = supply (no specific difference between regions)	Maximum regional production capacity	Rigid & Flexible re-allocation of production factors and trade

6.3.1. FROM STOCK LOSSES TO FLOW LOSSES

We assess production losses by converting the asset losses (stock) to a reduction in value-added (flow). This conversion is done using a Cobb-Douglas (CD) production function, while assuming constant returns to scale. A standard CD production function, as shown in Equation [6.1], translates the production inputs, capital (K_j) and labor (L_j) into the amount of output (Y_j) per sector j , where b_j is the total factor productivity per sector and α and β are output elasticities (Cobb and Douglas, 1928).

$$Y_j = b_j K_j^\alpha L_j^\beta \quad [6.1]$$

To avoid a possible underestimation of the production losses, the assumption of constant returns to scale is essential (see Chapter 3 for an extensive explanation). In

standard input-output modelling, capital and labor belong to the value-added part of the model. As such, the CD function translates the direct damages into a reduction in value-added (Y_j in Equation [6.1]). Consequently, the change in value added (ΔY_j) can be translated into losses in total production (X_j). The economic disruption per sector (σ_j) is defined as:

$$\sigma_{t,j} = \frac{Y_{t,j}}{X_{t,j}} \frac{\Delta Y_{t,j}}{Y_{t,j}} \quad [6.2]$$

The economic disruption per sector (the right part of Equation [6.2]) can be seen as the part of the sector in the affected region that is not possible to 'operate' (Santos and Haimés, 2004). This disruption, or shock, will be referred to as the sector inoperability vector. The following step is to assess by how much the natural disaster affects the total production. This can be done by multiplying the total production with the sector inoperability vector, as shown by Equation [6.3], with X being the vector of the total production and σ as the sector inoperability vector. In Equation [6.3], $X_{t,j}$ is defined as the new production level in time period t . In the first run, the new time period is considered to be the new post-disaster economic situation. From the post-disaster situation, we can continue to simulate the short-run recovery period (Chapter 4).

$$X_t^0 (1 - \sigma_{t,j}) = X_{t,j} \quad [6.3]$$

6.3.2. THE ARIO MODEL

For the purpose of this paper the ARIO model is made multiregional. The model considers the (multi)regional economy consisting of households and various industries which produce, import and export goods and services. The model accounts for interactions between sectors through demand and supply of consumption goods. Besides, the model specifically incorporates heterogeneity in goods and services within sectors consequences of production bottlenecks and flexibility in recovery of total output (Hallegatte, 2014).

Let us briefly explain the main modelling steps in the ARIO model. First, the model starts by calculating the maximum possible production capacity. Following, the reconstruction demand is determined from the direct economic damage (and considered as additional final demand). This enables an assessment of the required production available to satisfy final and reconstruction demand (Chapter 3). Subsequently, the maximum possible production capacity and the required total production are compared to identify the production available for reconstruction, final demand and export. If less production is available than required to satisfy all demand, the model will ration the demand. This process of prioritization and rationing can be interpreted as a form of substitution, as stated in Hallegatte (2008). It should be noted, however, that this type of substitution is different than the substitution considered in the other two models. In this process, the ARIO-model only substitutes between outputs, whereas the other models specifically substitute between inputs.

As a result, the remaining reconstruction demand and the remaining damage in capital and labour can be identified (Hallegatte, 2014). The output of the model, remaining reconstruction demand and remaining damage in capital and labour, can be used as inputs to create an iterative process that simulate time steps until the pre-disaster final demand is met and reconstruction is completed.

The last step of the model is to calculate the loss in value added for each time step, based on the reduction of the maximum production capacity. Consequently, the output losses are calculated as the difference between the total value added without flooding and the total value added with flooding for each time step (Chapter 3). For a more extensive description of the model, see Hallegatte (2008; 2014).

6.3.3. THE MRIA MODEL

The MRIA model is a tool to assess the short-run economic effects of a natural disaster using a recursive dynamic multiregional supply and use modelling framework, which combines non-linear programming and input-output modelling techniques. The MRIA model takes available production technologies into account, includes both demand and supply side effects, and includes interregional tradeoffs via trade links between the regions (Chapter 4).

The MRIA model is able to (i) reproduce the baseline (pre-disaster) situation and (ii) assess the impact of an economic shock due to a disaster. In line with standard IO modelling, the model is based on the assumption of a demand-determined economy. In other words, demand from all Italian regions and the rest of the world has to be satisfied by total supply in all separate regions and the rest of the world. Although this will hold for the total Italian economy, we introduce a supply restriction at the regional level. Industries in the different regions face a short-run maximum capacity. If the demand exceeds this maximum capacity, imports to this region increase in order to satisfy demand. This will cause interregional spillovers because other firms from other regions takeover from firms that are damaged or at their maximum capacity

However, before imports from other regions increase, first other firms that can produce comparable products (although less efficiently) and have slack capacity will take over until they reach their maximum capacity. The MRIA model is based on technologies that are owned by industries and used to make products. In the model, we assume that the technical coefficients matrix describe the technologies used by an industry. Hence, the technologies can be interpreted as the inputs that are required to produce a certain output. Products are produced at the lowest costs, and together with the demand for products in every region this determines which technologies are being used and to what extent. It implies that inefficient technologies are being used to produce products when production with the “optimal” technology is limited due to supply constraints. To avoid very inefficient overproduction of secondary products in the affected region by other industries, it assumed that before a region reaches its maximum regional capacity, it will already start importing goods from other regions instead of trying to produce these goods themselves.

Next to the commonly assessed output losses of a natural disaster, the MRIA model also allows us to determine the losses due to the use of inefficient production technologies. These second type of losses, due to the increased inefficiencies in the production process, results in the rise of production costs. The supply and use framework allows for a detailed approach to estimate this effect. In this framework, it is known where the products in final use are produced and which industries use products that were inefficiently produced, thereby increasing their costs. This allows for an allocation of the inefficiency losses to the region of production. For a more extensive description of the model see Chapter 4.

6.3.4. THE IEES MODEL

The IEES model is a sub-national CGE model based on the Global Trade Analysis Project (GTAP) model and database (Hertel, 1997; Narayanan & Walmsley, 2008) downscaled to the twenty Italian NUTS2 regions. Following standard CGE modeling, the IEES model is a system of equations describing the behavior of the economic agents (representative households and firms), the structure of the markets and the institutions, and the links between them. The representative household in each region maximizes consumption utility flow subject to the budget constraint. The representative firm maximizes profit choosing the amount of inputs for their production. Primary factors of production, such as land, capital, labour and natural resources, are owned by households and fixed in supply. The IEES model has a neoclassical structure where factors are fully employed, and the markets are perfectly competitive. All prices of goods and primary factors in the economy adjust such that demand equals supply in all markets. Bi-lateral trade flowing across the twenty Italian regions is modelled together with trade between regions, the rest of Europe and rest of the world. The neoclassical macroeconomic closure implies that the difference between regional saving and regional investment is equal to the trade balance of the region. However, the representative household pays taxes that accrue to the regional household. The regional household includes private expenditure, government expenditure and regional saving in fixed proportions; therefore the regional household collects and pays taxes at the same time. No public budget constraint is considered in the model.

To assess the impacts of a natural disaster, the model relies on the following assumptions: (a) the shock (i.e. the flood) leads to a reduction in the capital stock in the year of the impact; (b) output losses are generated by the disruption of the

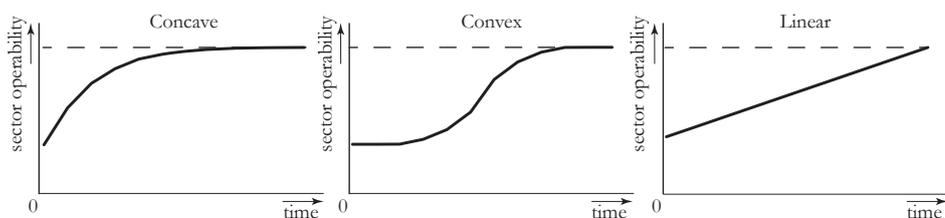


Figure 6.2 Three recovery curves used in this study.

production, which is related to the loss of assets and c) inventories are not considered. Important to note is that IEES model is static; each single ‘shock’ to the economic system translates into a yearly loss of output. For the IEES model, we apply a rigid and a flexible version. The rigid version considers labor and physical capital as immobile at the sub-national level. In addition, the intra-national trade is assumed to be as fluid as the international trade and has therefore the same substitution elasticity. On the other hand, in flexible specification labor and capital can move in other sub-national regions according to a CET function which determines the sub-country labor and capital supply. Intra-national trade is more fluid, this means that substitution between sub-national products coming from two different Italian regions is bigger than substitution between Italian and foreign products.

6.3.5. RECOVERY PATH AND DURATION

As identified in Section 6.2, an important characteristic which significantly influences the potential total losses is the duration of the recovery period and the type of recovery path. Figure 6.2, shows three possible paths: concave, convex and linear (similar paths have been used in Baghersad and Zobel (2015)). The concave recovery path can be interpreted as being quick and smooth from the beginning, as a result of which most of the area is recovered within a couple of time steps. The convex path can be interpreted as delayed recovery. This may occur because emergency and repair activities are hampered. The convex path implies slow recovery in the immediate post-disaster time periods and quicker recovery later. Finally, the linear recovery path is assumed to be a ‘way through the middle’ and based on the assumption that capital available for reconstruction is evenly distributed over the recovery period. Due to the large uncertainty in the potential recovery path and duration, it is worthwhile to test the results between these three recovery paths. As such, the three recovery paths can be interpreted as a ‘sensitivity analysis’ of the results. In this exercise, the recovery paths are exogenously coupled to the three models. More specifically, for each individual model iteration we exogenously determine how the economy has recovered, based on one of the three recovery curves. This allows for a consistent comparison between the three modelling frameworks. Furthermore, we assume a full recovery in one year in all the models.

6.3.6. DATA

For the ARIO and IEES model, the data is based on GTAP 8 (Global Trade Analysis Project) database (Narayanan et al., 2012) and ISTAT (Italian National Statistical Institute) data. In order to get a sub-national database for each one of the 20 Italian regions and derive the bilateral trade flows between them, we integrate GTAP with information stemming from ISTAT. We split the GTAP data for Italy by using the ISTAT shares on valued added, labor and land for each sector and Italian region. To reconstruct the regional domestic demand and bilateral intra-national trade flows we make use of ISTAT transport data. An extensive description of the methodology can be found in Standardi et al (2014) and Carrera et al (2015).

For the MRIA model, a regionalized version for Italy of the European interregional supply and use table is used, developed by PBL Netherlands Environmental Assessment Agency (Thissen et al., 2013). The table distinguishes twenty different Italian regions (NUTS2 level), 15 sectors and 59 products, allowing for a detailed disaster impact analysis. Supply and use tables contain more information compared to IO tables since the separate industries and commodities of the supply and use tables are combined in the IO tables using one out of several standard assumptions about technologies.

Because of the potential differences in the two datasets, a few steps are taken to make sure the model outputs can be compared consistently. First, both datasets are translated to 2004 Euro values. Second, after the translation to 2004 values, an extensive comparison is done to check for consistency in gross regional products (GRP) and industrial gross value added (GVA). These values are very comparable and, hence, well usable for a consistent comparison.

6.4. STUDY AREA AND ASSET LOSSES

For the comparison, we consider two simulated floods in the Po river basin in Northern Italy. As shown in Figure 6.3, the two floods affect the administrative regions of Veneto and Emilia-Romagna in the downstream part of the basin. The two flood events considered in this study represent the result of a simulation produced by ARPA Emilia Romagna (Regional Agency for Environmental Protection). The

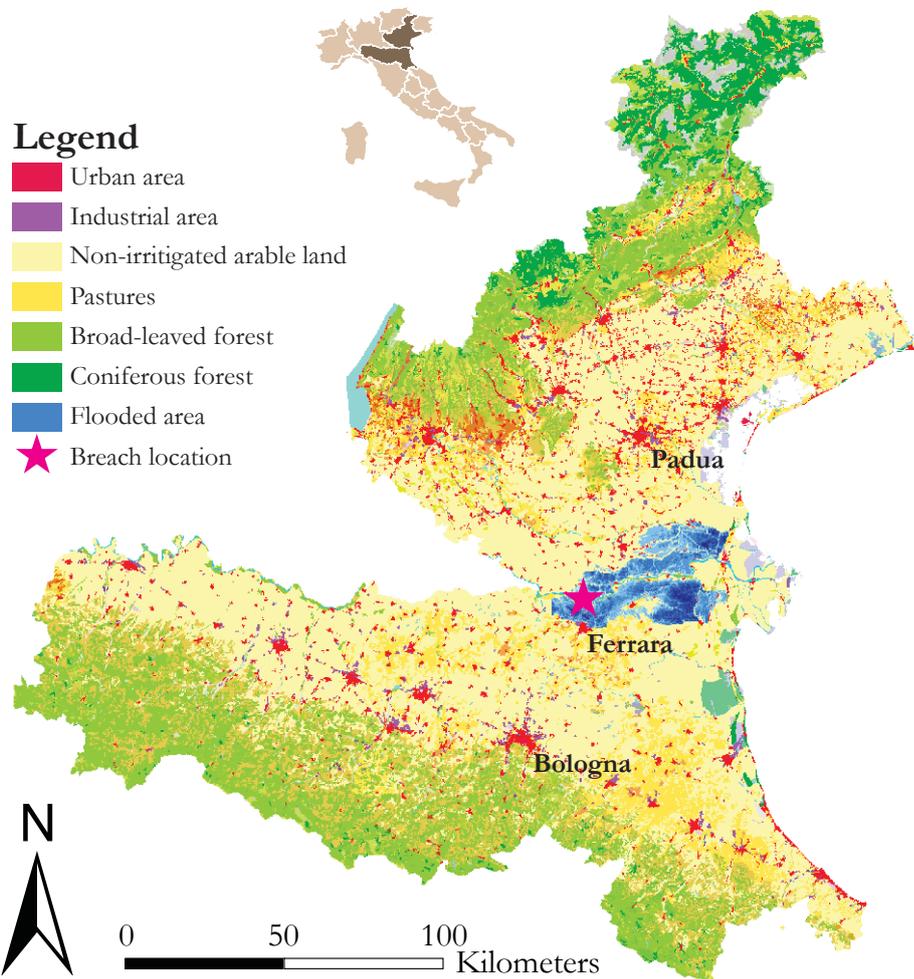


Figure 6.3 Overview of the study area

exercise simulates two levee breach scenarios around the municipality of Occhiobello, one on the southern and one on the northern levee. The southern breach inundates the Emilia Romagna region, while the northern breach the Veneto region. The case study in Veneto and Emilia Romagna is selected for their relevance in the Northern Italy economy. Although being simulated, the scenarios are not totally unrealistic. Occhiobello is famous for being the location where in 1951 Italy experienced one of the largest inundations on records. And the location is reported to be one of the most vulnerable sections along the Po river levee system. In 1951 the levee breach

Table 6.3 Asset losses of the affected regions

Region name (NUTS2)	Asset losses (in million Euro)
Veneto	1873.6
Emilia-Romagna	1890.2

(northern) inundated more than 100,000 hectares of urban and agriculture land in Veneto causing large economic losses and more than 100 casualties. The river discharge associated with the levee breach considered in this study correspond to the discharge recorded during the Po river 2000 flood, which was approximately the discharge recorded in 1951 (10,300 versus 9,750 m³/s). The flood caused by a left-bank breach on the Po river levee affects Veneto region. It results in inundation of mainly agricultural land and dispersed small settlements. The flood case on the right-bank breach of the Po river levee affects Emilia-Romagna. It results in substantial flooding of industrial areas, in addition to agricultural and residential areas. Table 6.3 shows the result of the asset loss assessment, performed with the use of depth-damage curves .

As can be seen from Table 6.3, asset losses are very similar for both flood scenarios. There are, however, important differences in the composition of the losses. Firstly, asset losses within industrial areas are more than twice as large in Emilia-Romagna compared to Veneto. They account for amounts to 15% of the total losses in Veneto and 35% of the losses in Emilia-Romagna. Secondly, asset losses in urban areas are 76% of the total asset losses for the flood in Veneto, whereas only 52% for the flood in Emilia-Romagna. Finally, the asset losses in agricultural areas are 9% and 10% of the total asset losses for, respectively, Veneto and Emilia-Romagna.

6.5. RESULTS

Table 6.4 shows the total output losses in Italy for the two floods, the three models and the three recovery paths. The calculations with the ARIO model result in the highest losses for the whole of Italy, for both floods and for each recovery path. This is in line with expectations from previous literature where it is stated that IO models may result in higher estimates of losses (e.g. West, 1995; Rose, 2005). The IEES

Table 6.4 Total economic losses in Italy (in million Euro)

Concave recovery path				
Flooded region	ARIO	MRIA	IEES – Rigid	IEES – Flex
Veneto	597.9	84.9	106.7	106.9
Emilia-Romagna	1178.3	264.3	207.4	207.9
Convex recovery path				
Flooded region	ARIO	MRIA	IEES – Rigid	IEES – Flex
Veneto	969.5	597.3	361.1	361.9
Emilia-Romagna	2175.0	950.4	701.8	703.8
Linear recovery path				
Flooded region	ARIO	MRIA	IEES – Rigid	IEES – Flex
Veneto	967.1	573.9	397.3	398.2
Emilia-Romagna	2191.5	923.9	772.2	774.4

model has, as expected, the lowest output losses in almost every model setup. The lowest losses for the IEES model can be explained mostly by the perfect substitution across sectors of labor and capital. This means that labor and capital can move from one sector to another one by no transition cost and may influence the reduction of losses even more than the potential increase in trade.

Only for the concave recover path for the flood in the Veneto region, the losses in the MRJA model are slightly lower. This can be explained on a sectoral level: in the MRJA model, the extra reconstruction demand, which goes directly towards the construction sector, has a clear positive effect on this sector. In the IEES model, this positive effect is marginal. For the convex and linear recovery paths, the higher sectoral losses due to slower recovery largely outweigh this positive effect in the MRJA model. The rigid and flexible versions of the IEES model show comparable results for Italy as a whole. Important to note here is that the difference between the two models only has an effect on the spatial differentiation of the losses (see Figure 6.4).

Table 6.5 shows the losses for the flooded regions region only. It is worth noting that in the affected region the cross-model differences are much smaller and strongly depend on the recovery path. From Table 6.4 it becomes apparent that the ARIO-estimated losses for Italy as a whole are almost six times larger than the IEES – Flex

model for the concave recovery path and the Veneto flood scenario (first row). When considering only the losses of the affected region, this difference is a only factor 0.2 (first row in Table 6.5). This implies that the largest differences in outcome between the models are occurring in the multiregional effects of the disaster. More specifically, this means that the assumptions regarding multiregional spillover effects (whether or not substitution, additional imports or factor mobility) is an important determinant of the final outcomes.

A closer look at the differences for the affected region in Table 6.5 shows additional divergences between the models compared to Table 6.4. First, in Table 6.4 the ARIO model always predicts the highest losses for Italy as a whole. In Table 6.5, where only the losses are shown for the affected region, this is only the case for the concave recover path for the Veneto flood event. In all other scenarios, the induced losses calculated by the MRIA and the IEES – Flex model are higher. This may imply that allowing for more flexibility in the model results in higher losses in the affected region. In the MRIA model, this may be explained by the maximum regional capacity. In contrast to the ARIO and IEES model, the MRIA model sets a maximum capacity on the regional production (See Section 6.3.3). This regional maximum capacity prevents that products which are normally considered as a byproduct, will become the main product to its full extent. When a byproduct will be produced as a main product due to an increase in regional demand, taking into account the Leontief structure of an IO model, the production of the main product will go up as well. This induces the inefficiencies in regional production that are limited by the regional production limit. As such, the model will turn more quickly to alternative suppliers from different regions, which do produce the demanded product as a main product, reducing the inefficient production overall. For the whole of Italy this result in lower losses compared to the ARIO model. In the IEES – Flex model, a similar substitution process occurs with the movement of production factors to other non-affected regions (not possible in the IEES – Rigid).

When comparing the spatial distribution of the losses across the three models for the concave recovery curve of the Emilia-Romagna flood (Figure 4), we find some interesting results. First, the two ‘IO-based’ models (i.e. the ARIO and MRIA model) show large differences in the spatial distribution of losses. Whereas the ARIO model shows negative results in all regions, the MRIA model only shows negative results in

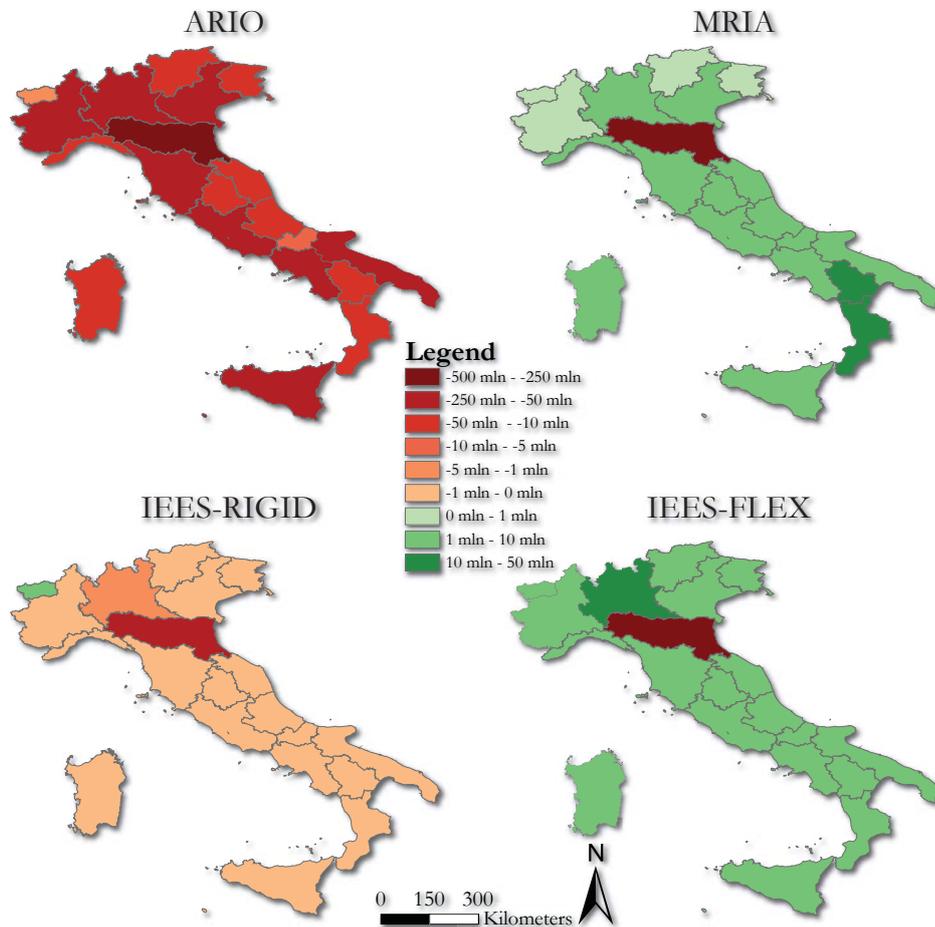


Figure 6.4 Spatial distribution of losses across Italy for the flood in Emilia-Romagna with the concave reconstruction curve for the four model setups

the affected region. What is notable is that the losses in the affected region are higher in the MRIA model (as also shown in Table 6.5). As such, by allowing for substitution between producers in the model, the affected region is affected more heavily, while the non-affected regions benefit. This can be explained by the inefficiency losses, which are modelled in the MRIA model, but not in the ARIO model. Second, we find some interesting similarities between the IEES – Rigid and IEES – Flexible with, respectively, the ARIO and MRIA model. The rigid version of the IEES model, with immobile production factors, shows relative little substitution effects, resulting in negative (albeit small) effects in almost all non-affected regions. The flexible version

Table 6.5 Economic losses for the affected regions under all model setups

		ARIO	MRIA	IEES - <i>Rigid</i>	IEES - <i>Flex</i>	
Veneto	<i>Concave</i>	156.4	93.9	101.8	129.6	Lowest losses
	<i>Convex</i>	430.7	634.0	344.7	438.6	Second to lowest losses
	<i>Linear</i>	434.0	605.2	379.3	482.6	Second to highest losses
Emilia-Romagna	<i>Concave</i>	306.3	334.3	203.6	261.1	Highest losses
	<i>Convex</i>	863.7	1108.6	688.9	883.7	
	<i>Linear</i>	870.7	1053.2	758.1	972.4	

on the other hand shows, similar to the MRIA model, benefits in all other regions due to large substitution effects. For the IEES models, it is important to note that the productivity shocks decrease the demand for labor and capital because of lower productive capacity and income. This means that remunerations of capital and labor go down and in the IEES- Flexible model capital, and labor can move towards not affected regions. This determines the exacerbation of the profit and losses dynamics and is the main cause for the difference in regional economic losses between the IEES-Flexible and -Rigid model.

Figure 6.5 shows a comparison of the results presented in Table 6.4 (the left boxplots for Veneto and Emilia-Romagna in Figure 6.5) with the same modelling setup but without additional reconstruction demand due to the disaster (the right boxplots for the two scenarios). The figure shows that not considering reconstruction demand in the model not only results in higher losses, but also in a larger difference in losses between the several recovery curves within one flood scenario. The difference can be addressed to the increase in production (and thus increase in value added) due to the increased reconstruction demand from the affected sectors towards the construction sector. Important to note is that mainly the outliers change; for both the Veneto and Emilia-Romagna scenario, the median losses remain almost the same between the reconstruction and no reconstruction methods. From Figure 6.5 we can interpret that

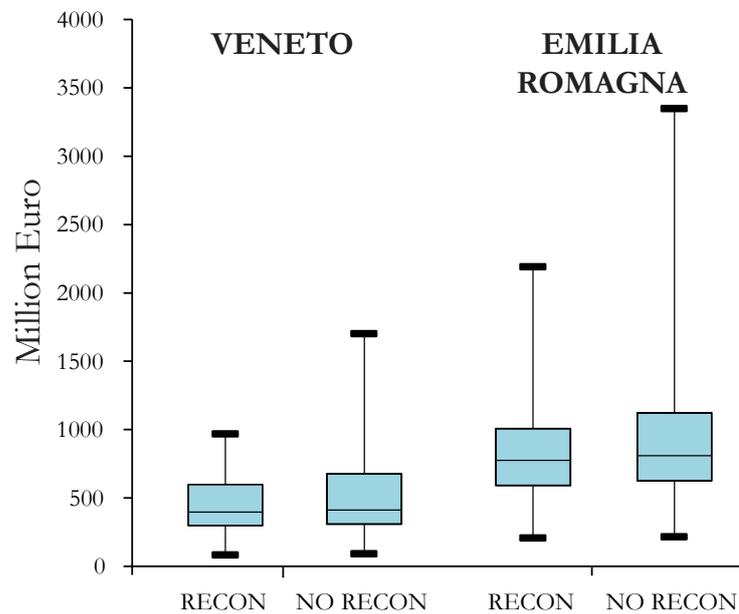


Figure 6.5 Comparison of losses with and without reconstruction demand for the two flood scenarios

especially with higher losses and slower recovery (the highest losses occur, as can be seen in Table 6.4, in the convex and linear recovery curves), including reconstruction demand will substantially reduce the total output losses.

6.6. DISCUSSION

In our comparison exercise the ARIIO model, but also traditional multiregional IO models in general, are lacking the capacity to estimate the potential substitution effects in other regions. This can be seized in CGE or (non)-linear programming methods, as shown by the MRIA and IEES model. Both the MRIA and IEES model can show how substitution effects can dampen the negative effects of a disaster in a larger economic entity. Due to the linearity of IO models, other regions always yield losses, which is consistent with results in MacKenzie et al. (2012) and In den Bäumen et al. (2015). But this is contrary to the expected gains in non-affected regions around the affected area (see e.g. Albala-Bertrand, 2013). Hence it is highly unlikely that all

regions will suffer losses. On the other hand, it is in a real situation also unlikely that substitution in production between regions is possible without any barriers to trade and movements, of production factors.

Although the empirical literature finds that the sign and size of population responses varies substantially between different flood events, there is some evidence of post-disaster labour mobility. Husby et al. (2014) finds that the large-scale flood in the Netherlands as well as the reconstruction activities following the 1953 flood had a positive long-term effect on population growth in affected municipalities. This study thus finds some evidence that the reconstruction of affected areas was not restricted by fixed labour force. Nonetheless, since much is still unknown on the potential post-disaster movement on capital and labor, more empirical studies should analyze the post-recovery process in high-income countries.

Besides the differences in multiregional spill-over effects, two additional results within this paper can contribute to the current literature. Firstly, the losses in the affected region (Table 5) itself is relative similar throughout all model setups compared to the losses for the whole of Italy (Table 6.4). This indicates that the different multiregional models considered in this study all capture the economic effects for the region directly affected by the flood in a similar order of magnitude. In West (1995) and Hu et al. (2014), the differences in outcomes between the IO and CGE models are much larger (in relative terms) in a single-economy framework. This implies that the difference in use between the multiregional models is less of an issue when one wants to know what the impacts are for the flood-affected region(s). Secondly, the mobility of capital and labor across sectors and regions in the IEES model and the inefficiency costs of the MRIA model can indicate how resilient an economy is, both on a regional and national level. Large inter-regional mobility effects (IEES) or high inefficiency costs (MRIA) within the affected region may indicate that the region struggles with the impact of a disruption. On the other hand, as also shown by the positive results in the other (non-affected) regions, the national economy may be rather resilient, with low inefficiency and high factors mobility. The ARIO model, using a more traditional IO framework, may be less straightforward in interpreting the economic resilience, lacking the characteristics of either inefficiency costs or mobility effects.

A better understanding of production losses is important for public budgeting, as well as for private resilience choices. On the public income side, a drop in production

implies lower tax proceeds and other revenues in the current, and possibly in the future accounting periods. Even if the production is restored quickly, the losses of affected firms can influence state revenues through tax deductions conceded in the subsequent periods. On the spending side, post-disaster recovery programs and restoration of public infrastructure incur financial obligations which may increase government debt. Unfolded through cumulative or cascading paths, a series of medium-sized disasters or single large disasters may produce or aggravate existing economic imbalances and expand disparities across states or regions. It would be wise to consider economic risk embodied in natural hazards as a liability. The European Cohesion Policy measures states' economic performance using gross domestic/regional product (GDP/GRP), and gross national income (GNI). Both are susceptible to disaster risk in a way that is not fully understood. Considering disaster risk as liability would help to prevent that countries and regions are satisfying economic performance thresholds in one period but not in the next one. The GNI and GRP are also referred to in the thresholds that trigger solidary financial assistance through the European Solidarity Fund (EUSF). In this context the threshold is specified as a ratio of structural damage to GNI or GRP. In principle, the solidarity payments would be better targeted if triggered by the post-disaster drops in GNI/GRP or public revenues collected. The recent advancements in economic risk assessment, as presented in this paper, make it possible to base similar decisions on a sound and robust knowledge.

6.7. CONCLUDING REMARKS

In this study we have analyzed several risk scenarios in a pilot study area using three regional economic models: two hybrid multiregional IO models (ARIO and MRIA) and a regionally disaggregated instance of a global CGE model (IEES). The pilot study area is located in the downstream part of the Po River. The two flood scenarios comprise levee breaks on a Po river levee at the same place where it occurred in 1951. The economic losses for the flood scenarios have been calculated for all three models, using three different recovery paths (concave, convex and linear).

Relatively large differences in model outcomes have been found on the national scale for all flood scenarios and considered recover paths. The most substantial differences were found between the ARIO model on the one hand and the MRIA and the IEES

model on the other hand (results vary by up to a factor of seven). Differences between the MRIA and the IEES model were relatively minor, whereas the results of the ARIO model were approximately three to six times higher compared to the results of the IEES model for Italy as a whole. The main reason for this difference is the linear structure assumed in the ARIO model and its lack of substitution in production, trade or products. Due to the linear characteristics of the model, all other (non-affected) regions will be negatively affected due to the disaster. We argue that this negative effect for all other regions may not be realistic and, therefore, we suggest that multiregional disaster impact studies should apply more flexible economic models such as the MRIA or IEES model.

The different recovery paths showed that the speed of recovery is crucial for the total losses. A quick recovery (a concave recovery path) results in substantial lower losses compared to a slow recovery (convex recovery path). This outcome is observed in all three models. The empirical research on this, however, is rather limited. As such, future research is required to explore which recovery paths are empirically observed and what resilience measures are required to make sure an affected area will be recovered quickly to reduce losses. We argue that solutions could be explored in the field of public-private partnerships.

This study showed that some model outcomes are susceptible to underlying assumptions, while others are not. Therefore, for a detailed assessment of disaster impacts on economy, including the price effects and effects on employment, the CGE models are better suited. For assessing cost-benefit ratio of specific resilience measures, both the MRIA and the IEES model seem to be equally useful and produce similar outcomes in terms of output losses. The conventional multiregional IO models may largely overestimate the losses. For future research, more empirical data is needed to better explore the trade-off between the analyzed models.